



Reining in a Land Grab

Can legislation resolve opposing points of view caused by municipalities' extraterritorial jurisdiction claims?

Snowy Range FFA
Laramie High School
1710 Boulder Drive
Laramie, WY 82070
307-721-4420

Chapter Number WY0027
State Contest 4-19-2018



Issue Summary

Courses in which instruction occurred including the number of students involved in the instruction of the issue.

Agricultural Education at Laramie High School takes place in a classroom setting where basic subjects, with an emphasis on the development of lifelong learning skills, encourage students to reach outside the school into the community with their research. For this topic, 49 students received instruction.

Why is the issue important now?

In Wyoming, problems have been developing when cities seek to push their influence outside of their boundaries and enact ordinances that give themselves authority over property in the county often owned by individuals who have no say in the way those rules are written, the administration of enforcement or the penalties imposed for violations. A contentious debate over whether cities should be able to extend their rules to some county residents is again set to come before the Wyoming Legislature in 2018. Two bills have been introduced. The sponsors of House Bill 14 have included language that they claim will reign in the overreach of municipalities throughout the state, and House Bill 13 repeals a prior bill authorizing the terms of Municipal Extraterritorial Jurisdictions. Both of those bills are being heard by the 2018 session of the Wyoming legislature.

What is the nature of the issue?

When cities extended their jurisdiction past their legal boundaries into the county, property owners rights and their ability to utilize their property in any they choose are affected (Coffman, 2012). Many times, adequate notification of the city's actions isn't provided to landowners, and only later they discover the restrictions that they must comply with to utilize their deeded land. County landowners aren't in the city limits, they pay no city taxes and they shouldn't be subject to the whims of a city council with no checks and balances.

Who is involved in the issue?

All of the municipalities and counties in Wyoming, local home and landowners who own property in a county adjacent to a city, legislators, the Wyoming Planners Association, the Wyoming County Commissioners Association, the Wyoming Association of Municipalities, and the State of Wyoming are all involved in this issue.

How can the issue be defined?

City planners say they use extraterritorial power to manage growth and development. New subdivisions or business parks built close to city limits are often targets for future annexation and planners want to ensure new roads will align with existing city routes and that new sewer lines will easily fit city water system standards (Hutton & Haller, 2004). Cities state that they enact Municipal Extraterritorial Jurisdictions to accomplish this (Huguelet, 2018). But, some legislators and county commissioners believe the law now on the books unfairly puts county developers and residents in positions where they can't vote for the people who are in control of decisions that affect their land (Studdert, 2013).

What is the historical background of the issue?

Historically, a principal concern with granting municipalities extraterritorial power has been the lack of political representation for extraterritorial residents. Legal aspects, political and policy consideration questions were largely resolved when the United States Supreme Court concluded that federal constitutional guarantees of due process and equal protection are not violated when states grant municipalities extraterritorial jurisdiction without extending the right to vote in municipal elections to extraterritorial residents (United States Senate Committee on Agriculture, Nutrition and Forestry, 2016).

However, the terms of the external territory jurisdiction must be agreed either with the legal authority in the external territory, or with a legal authority which covers both territories (House Bill No. 0014, 2018).

The Wyoming legislature passed HB 85 and reduced proposed Municipal Extraterritorial Jurisdictions from five miles down to one mile in 2013. This was to address problems that developed when inadequate notification was provided to affected landowners, or when the governing bodies were unreasonable and unyielding in administration of their external territorial jurisdictions (Welker, 2002).

In late 2017, the Joint Corporations, Elections and Political Subdivisions Committee drafted House Bill 13. It contains language that will repeal a prior bill that outlined the guidelines for Municipal Extraterritorial Jurisdictions. A companion piece, House Bill 14 was drafted to replace 2013's HB85. It limits the overreach of municipalities from the current one mile down to one-half mile.

What caused the issue?

Every exercise of extraterritorial jurisdiction by a city infringes in one way or another on the sovereignty of a county. Across the state, cities have enacted ordinances that establish extra jurisdictional control over areas adjacent to their legal boundaries sometimes without consultation with counties, or landowners that are affected (Coffman, 2012). Legislators asked the Wyoming Association of Municipalities and the Wyoming County Commissioners Association to try to find a compromise after a similar effort to correct this situation failed in the Senate last year. Intervention by legislation is needed because efforts by the Wyoming Association of County Commissioners to meet with and discuss problems caused with the Wyoming Association of Municipalities have been rebuffed. Since the talks are at an impasse, lawmakers drafted and have filed legislation they hope to pass to find some middle ground.

What are the risks?

If no action is taken by the Wyoming legislature, individual instances of municipal over reach will continue ^[1] (B. Haley, personal communication, January 28, 2018). The Wyoming Association of Municipalities believes that any changes to the current law could have costly consequences, especially if the bill that passes results in a full repeal of current legislation. Should that happen necessary fixes to bring an adjacent new property into a city up to code could be expensive, and the costs of those improvements will be borne by city residents (Hubble, 2008).

What are the benefits?

An overhaul of Wyoming's law will allow municipal extraterritorial jurisdictions that recognize individuals' property rights, the needs of cities who want to plan for growth, development and expansion and the county officials who have an obligation to protect county residents (Huguelet, 2018).

Is there a strong disagreement on the issue?

Not all Municipal Extraterritorial jurisdictions are fraught with problems and there are good working relationships between cities in Sheridan and Natrona Counties ^[2] (G. Moniz, personal communication, January 24, 2018). Municipalities have a special interest in the areas immediately adjacent to their limits. These areas, in the normal course of events, will be annexed into the city, bringing with them problems growing out of chaotic and disorganized development.

The behavior of some cities and their refusal to consider the needs or concerns of the county or the private citizens they impact with their extension of influence have spawned contentious situations in almost every county in the state not just Albany, Teton, and Laramie Counties ^[3] (T. Jones, personal communication, February 2, 2018).

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Footnotes

- [1] B. Haley. (January 28, 2018). Personal communication. Wyoming House Chamber, Cheyenne, Wyoming.
- [2] G. Moniz. (January 24, 2018). Personal communication. Wyoming Senate Chamber, Cheyenne, Wyoming.
- [3] T. Jones. (February 2, 2018). Personal communication. Albany County Courthouse, Laramie, Wyoming.

Additional Communication

- D. Gertch. (January 23, 2018). Personal communication. Albany County Planning Office, Laramie, Wyoming.
- K. Hamilton. (January 13, 2018). Personal communication. Wyoming Farm Bureau Federation Office, Laramie, Wyoming.
- B. Moline. (January 13, 2018). Personal communication. Wyoming Farm Bureau Federation Policy Lobbyist, Laramie, Wyoming.
- P. Obermueller. (March 21, 2018). Personal communication. Executive Director, Wyoming County Commissioners Association, Cheyenne, Wyoming.
- K. Starkey. (February 2, 2018). Personal communication. Co-Chairwoman Casper Aquifer Protection Network, Laramie, Wyoming.

Forums

Date	Forum	Number	Location
3/7/2018	Wyoming Legislature	19	State Capitol Cheyenne, WY
3/7/2018	Wyoming Association of Municipalities	3	315 W. 27th St. Cheyenne, WY
3/9/2018	LHS Leadership Team	23	1710 Boulder Dr. Laramie, WY
3/19/2018	Albany County School Board	4	1948 Grand Ave. Laramie, WY
3/22/2018	Albany County Commissioners	3	1710 Boulder Dr. Laramie, WY
3/26/2018	Wyoming Farm Bureau Federation	9	931 Boulder Dr. Laramie, WY
3/28/2018	Albany County Cattlewomen	4	1710 Boulder Dr. Laramie, WY
3/28/2018	Albany County Assessor and Clerk of District Court	3	525 Grand Ave. Laramie, WY
3/28/2018	Laramie City Council	5	1710 Boulder Dr. Laramie, WY
3/28/2018	Open Forum for Albany County Residents	19	1710 Boulder Dr. Laramie, WY
3/28/2018	Albany County Extension and Fair Board	6	2994 S. 3rd St. Laramie, WY
3/30/2018	Wyoming Department of Agriculture	8	2219 Carey Ave. Cheyenne, WY
3/30/2018	Wyoming County Commissioners Association	2	408 W. 23rd St. Cheyenne, WY
3/30/2018	Wyoming Office of State Lands and Investments	4	122 W. 25th St. Cheyenne, WY

2018 STATE OF WYOMING 18LSO-0229 HOUSE BILL NO. HB0013 Municipal extraterritorial jurisdiction - repeal. Sponsored by: Joint Corporations, Elections & Political Subdivisions Interim Committee A BILL for AN ACT relating to municipalities; repealing and removing certain extraterritorial jurisdiction asserted by municipalities; modifying notice requirements to landowners outside municipal boundaries; making conforming amendments; and providing for an effective date. <i>Be It Enacted by the Legislature of the State of Wyoming:</i> Section 1. W.S. 15-1-401(a)(ii), 15-1-402(c)(i), 15-1-404(a)(ii)(A), 15-1-405(b), 15-9-103(a)(ii) and 34-12-103 are amended to read: 15-1-401. Definitions. (a) As used in this article: (ii) "Landowner" means the owner of real property in the territory proposed to be annexed who in the last calendar year was liable for a property tax thereon or was exempt by law from the payment of taxes on the property. Anyone having a right to purchase land under a written contract is the owner of that land for annexation purposes. For purposes of W.S. 15-1-402, 15-1-404 and 15-1-405 "landowner" shall include persons owning property which, as a result of the proposed annexation would then be brought within one-half (1/2) mile of the corporate limits of a city. 15-1-402. Annexing territories; findings required; when contiguity not deemed affected; annexation report. (c) An annexing municipality shall prepare a proposed annexation report as specified in this subsection. The report shall, at a minimum, contain: (i) A map of the area proposed to be annexed showing identifiable landmarks and boundaries and the area which will, as a result of the annexation then be brought within one-half (1/2) mile of the new corporate limits of the city 15-1-404. Annexing territories; initiation of proceedings; by governing bodies; determination.	2018 STATE OF WYOMING 18LSO-0054 HOUSE BILL NO. HB0014 Municipal jurisdiction. Sponsored by: Joint Corporations, Elections & Political Subdivisions Interim Committee A BILL for AN ACT relating to municipalities; restricting extraterritorial jurisdiction asserted by a municipality; specifying procedures for a municipality to exercise extraterritorial jurisdiction; specifying applicability; making conforming amendments; and providing for an effective date. <i>Be It Enacted by the Legislature of the State of Wyoming:</i> Section 1. W.S. 16-13-101 is created to read: CHAPTER 13 EXTRATERRITORIAL JURISDICTION 16-13-101. Extraterritorial jurisdiction; authorization. (a) On and after January 1, 2019, no governing body or executive head of a municipality is authorized to exercise jurisdiction over an area beyond the corporate boundaries of the municipality unless all of the following apply: (i) The exercise of extraterritorial jurisdiction is specifically authorized by statute; (ii) The municipality enacts an ordinance specifying all of the following: (A)) The statutory authority by which the jurisdiction may be asserted; (B) The exercise of jurisdiction which will be asserted; (C) A description of the area beyond the corporate boundaries of the municipality which will be brought within its jurisdiction.
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Forum Documentation

City planners say they use extraterritorial power to manage growth and development.



UNIVERSITY OF WYOMING EXTENSION

College of Agriculture and Natural Resources
Albany County Office
Fairgrounds, 3520 S. 3rd Street, Suite A
Laramie, Wyoming 82070
(307) 771-7471 • fax (307) 749-4778

March 30, 2018

Danielle Kunkel
Snowy Range FFA
1710 Boulder
Laramie, WY 82070

The purpose of this letter is to confirm that the Snowy Range FFA – Ag Issues Team presented their “Extra Territorial Jurisdiction” presentation in front of our office on Thursday, March 29th. The team members consist of Sally Schroeder, Kirby Hales, Ainsley Marshall, Hannah Powers, Saige Ward, Tanner Rogers and Aubree Silveria.

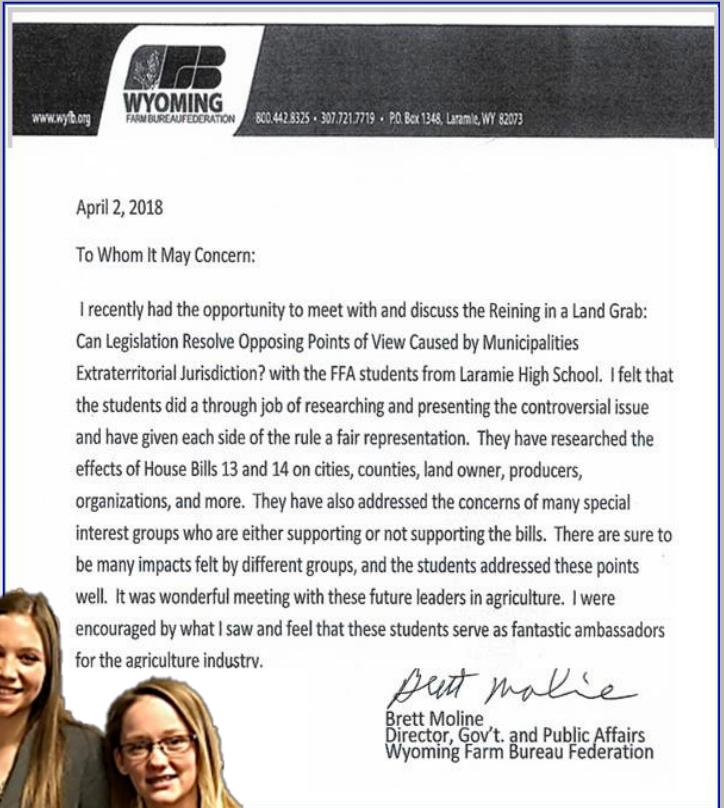
Love your passion and enthusiasm for your topic.

Overall, the Ag Issues Team did a wonderful job and I think they will be successful at the state contest. Best of luck!

Sincerely,

Mary Louise Wood
University of Wyoming Extension Educator, 4-H/Youth Development
Albany County

The University of Wyoming and the United States Department of Agriculture cooperate.
The University is an equal opportunity/affirmative action institution.



Terms of the extraterritorial jurisdiction must be agreed either with the legal authority in the external territory, or with a legal authority which covers both territories.





The Wyoming Department of Agriculture is dedicated to the promotion and enhancement of Wyoming's agriculture, natural resources and quality of life.

Matthew H. Mead, Governor
Doug Miyamoto, Director
2219 Carey Ave. • Cheyenne, WY 82002
Phone: (307) 777-7321 • Fax: (307) 777-6593
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To whom it may concern,

The Laramie Ag Issues team visited the Wyoming Department of Agriculture on March 30, 2018 at 8:15 am to deliver their presentation to WDA staff members. Director Doug Miyamoto, Deputy Director Stacia Berry, Chris Wichmann, Joe Budd, Derek Grant, and others sat in on the presentation. We were all impressed with their initiative to take on a difficult and complex issue and thought they did a good job of addressing both sides. Thanks for coming and good luck at the competition!

Derek Grant

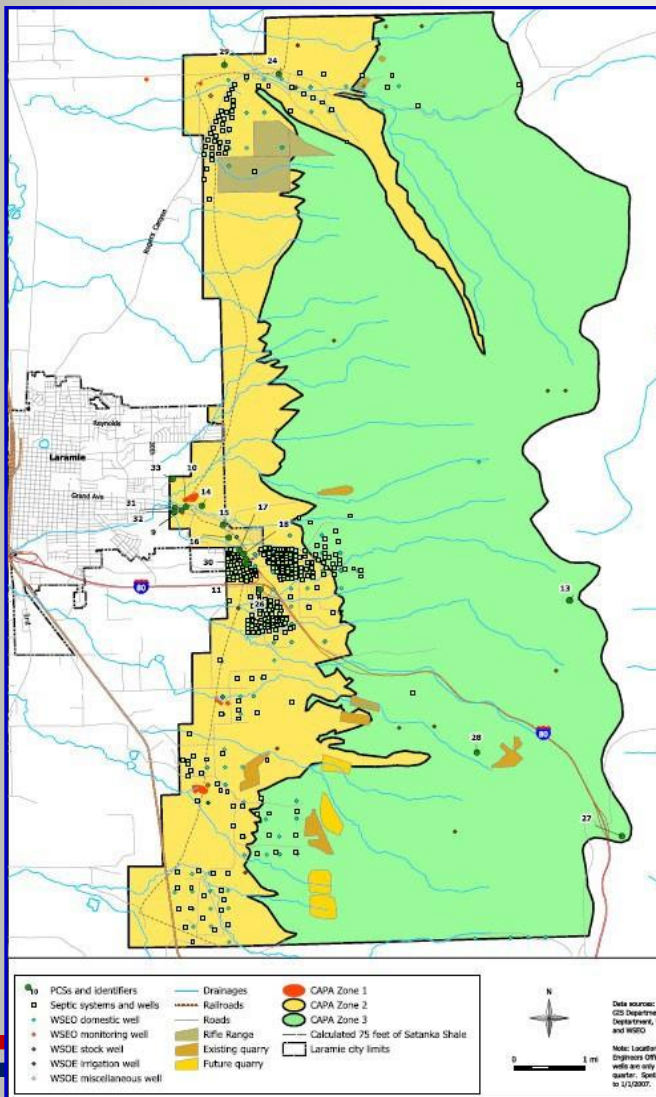
Public Information Officer
Wyoming Department of Agriculture

Equal Opportunity in Employment and Services
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Bryan Best, District 6 • Kevin Schaeffer, District 7

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Kendall Roberts, Southeast • Jared Boardman, Northwest • John Hansen, Southwest • Cameron Smith, Northeast



Casper Aquifer Overlay Protection Zone Map

WYOMING ASSOCIATION OF MUNICIPALITIES - OPPOSITION AND CONCERNS

**HB0013, Municipal Extraterritorial Jurisdiction-repeal and
HB0014, Municipal Jurisdiction - restrictions**

1. These bills do not relate to election options for county residents to vote for municipal elected officials.
2. These bills eliminate the requirement that cities, towns and counties equally share responsibility for long term planning and zoning. This change will stifle quality economic growth and will make it very difficult for cities and town to annex developments that are in need of municipal services when the municipality has been asked by a voluntary applicant.
3. These bills remove city and town governing body equal authority to respond in a meaningful way to developments adjacent to or within one mile of a municipal boundary.
4. These bills eliminate good fiscal management for long term infrastructure development. For example, infrastructure should be developed with consistent alignments and utility corridors. Developers should be held accountable for proper infrastructure expense; this bill shifts that future financial burden on to cities/towns and taxpayers.
5. WYOPASS, an organization of both county and city planning and zoning professionals, OPPOSES both bills HB 13 and 14.
6. The proposed legislation eliminates the stability of legislation enacted almost 70 years ago:
 - a. Legislation regarding joint plat approval by County Commissioners and Municipal Governing Bodies was adopted prior to or in 1943.
 - b. The joint plat approval statute was addressed by the Wyoming Supreme Court in *Prudential Trust Co. v. City of Laramie*, 492 P.2d 971 (Wyo. 1972) where the Court noted that city council approval or rejection of plats cannot be based on arbitrary or capricious action and if such action is taken the courts will restrain such action. This resort to judicial review ensures developers and landowners that city councils cannot act arbitrarily in plat approval decisions and provides a neutral third- party protection of property rights.
 - c. The *Prudential* case also recognized that the Court clearly understood a city or town's need or interest to ensure uniformity in widths and directions of streets and that streets and alleys be a continuation of those clearly in existence in the city or town.



Wyoming Association of Municipalities' mission is to advocate for cities' and towns' common interests and provide educational opportunities for WAM members.



Every exercise of extraterritorial jurisdiction by a city infringes in one way or another on the sovereignty of a county.



COUNTY OF ALBANY
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(307) 721-2541 • Fax (307) 721-2544
COMMISSIONERS@CO.ALBANY.WY.US

March 29, 2018

To Who It May Concern,

Today we had the pleasure of an interesting and informative presentation by the Agriculture Issues Team from the Snowy Range Chapter of FFA. Your presentation on the Reining in a Land Grab: Can Legislation Resolve Opposing Points of View Caused by Municipalities Extraterritorial Jurisdiction? is well balanced and clearly presented, allowing the audience to make their own determination of how the legislature will proceed on Wyoming House Bills 13 and 14. This issue is of critical importance to Counties in Wyoming as well as the entire United States as private property rights are being eroded by many Municipalities with excessive governmental overreach.

We understand the State competition is in several weeks and would like to suggest the team work on speaking slowly, clearly and speak to the last row of their audience. The presentation was excellent and these points will add to the clarity. Great job! Good luck and please let us know how well you do at State Convention.

Very Sincerely,

Terri Jones,
Albany County Commissioner

TERRI JONES
COMMISSIONER

TIM CHESNUT
COMMISSIONER CHAIRMAN

“This issue is of critical importance to counties in Wyoming as well as the entire United States as private property rights are being eroded by many municipalities with excessive governmental overreach.”

Terri Jones

Albany County
Commissioner

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To Whom It May Concern:

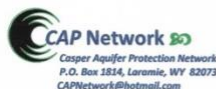
I was pleased to be invited to attend a presentation on Thursday, March 29th. The students' topic, Reining in a Land Grab, is a very controversial subject, and I commended them for choosing such a topic.

The presentation was extremely well researched and rehearsed. It was evident that each of the team members had spent a great deal of time studying their part and learning how to present their "character" in an easily understood fashion. It was felt that they did an excellent job of presenting both sides of the issue without reaching a conclusion. They allowed a little frustration to show from both the pro and the con sides, which made their presentation realistic.

Following the presentation, the team requested that the audience critique their performance. The students took notes on any suggestions that were given, and answered all questions in a knowledgeable fashion. The Snowy Range FFA Chapter Agriculture Issues Team is a group of fine students who have worked hard, and we wish them well in their upcoming competition.

Sandra Eike

Sandra Eike, Co-Chair
Albany County Cattle Women Ranch Tour



"Preservation of clean, safe groundwater, now and for generations to come, while retaining our property rights."

April 2, 2018

Dear Agricultural Issues Team,

Thank you for the opportunity to review your script for this year's issue, "Reining in a Land Grab: Can Legislation Resolve Opposing Points of View Caused by Municipalities Extraterritorial Jurisdiction," and also for inviting me to see your presentation on March 29.

As the co-chair of a local homeowners' organization with approximately 230 members concerned about property rights and land use, I have been following the municipal extraterritorial jurisdiction issue for the past ten years. Many of our members own horses or board those of friends or rodeo teams, raise livestock for 4H projects, or enjoy fresh eggs from chickens in their backyard coops. They have been justifiably concerned those agricultural activities could be restricted if the city were to impose extraterritorial jurisdiction over our neighborhoods.

You have done an amazing amount of research on an often confusing topic and distilled it down to the key arguments on all sides of the issue. Your team has done a remarkable job passionately portraying the real-life parties involved, expressing the sentiments I have heard from CAP Network members, as well as from proponents of municipal extraterritorial jurisdiction.

Good luck at your competition later this month. Please let me know how you do, and I will pass the information on to the CAP Network members.

Sincerely,

Kimberly Starkey

Kimberly Starkey, Co-Chair
Casper Aquifer Protection (CAP) Network





City planners say they use extraterritorial power to manage growth and development.



FFA members Hannah Powers, left, and Aubree Silveria perform a skit re-enacting a controversial debate about municipal extra-territorial jurisdiction Thursday afternoon at Laramie High School.
SHANNON BRODERICK/Boomerang photographer

'A hard and divisive issue'

LHS FFA performs extra-territorial jurisdiction debate

By IKE FREDREGILL
ikef@laramieboomerang.com

A long-standing debate about municipal extra-territorial jurisdiction was re-enacted Thursday when Laramie High School students performed a skit for the Laramie City Council and Albany County Commission.

Members of the LHS FFA presented both sides of the debate during a rehearsal for the 2018 FFA Convention, in which the skit will be entered into the Agricultural Issues Forum where the students could compete with FFA members from around Wyoming.

"With the agriculture issues competition, the purpose is to present a current issue to a public audience," LHS Agriculture Education teacher and FFA advisor Danielle Kunkel said. "They have to present both sides of an issue and not come to a conclusion. What's really nice about that is it makes kids think about both sides of an issue."

Continued from A1

The skit takes place on the steps of the capitol, where one FFA member plays the role of a reporter interviewing public officials and residents about House Bill 13, which could have repealed municipal extra-territorial jurisdiction but failed in the Senate, and House Bill 14, aka House Enrolled Act No. 49 or the municipal jurisdiction bill, which Gov. Matt Mead signed into law March 12.

"Problems have been developing throughout the state when cities seek to push their influences outside of their boundaries and enact ordinances that give themselves authority over property in the county often owned by individuals who have no say in the way those rules are written," LHS FFA member Aubree Silveria said, acting in the character of a TV reporter.

Portraying an Albany County Commissioner, Sally Schroeder presented the county's side of the argument. "We have been dealing with this issue for several years," Schroeder said. "Extra-territorial jurisdiction is the legal authority of a government to exercise authority beyond its normal boundaries. When the city proposed extending the jurisdiction out 5 miles, it would have changed people's property rights and their ability to utilize their property in any way they choose."

Schroeder said residents outside city limits weren't notified of the city's proposal and shouldn't be

subject "to the whims of City Council." The legislation repealing extra-territorial jurisdiction and reducing municipal approval authority of subdivision plats within a one-mile radius of a city's limits was needed because "efforts by the Wyoming County Commissioners to meet with the Wyoming Association of Municipalities were rebuffed," she added.

"(The Wyoming Association of Municipalities and Wyoming Association of County Commissioners) did meet, and we did work to compromise on this issue throughout 2017, but sadly not much was resolved in our discussion," LHS FFA member Hannah Powers said, acting in the character of Laramie's mayor. "I feel the people who spoke in favor of enacting these bills do not understand the urgency for enacting stronger restrictions. We need more scrutiny on all our new projects within the (Casper Aquifer Protection Plan) overlay zone."

Other FFA members played the roles of various people affected by the two bills, including a University of Wyoming representative, a legislator and a landowner outside the city limits.

"I think they gave an extremely balanced representation," Albany County Commissioner Terri Jones said. "This is a learning tool for these students to learn how to present an issue."

Sen. Glenn Moniz, R-Laramie, attended the presentation and said he thought it was a fair presentation of both sides of a difficult topic.

On the city side, Mayor Andi Summerville said she first heard about the skit being presented to the Legislature during the 2018 Legislative Session and was glad to see it in person.

"I think this group has taken on a hard and divisive issue," Summerville said. "This topic is extraordinarily complex, and it's hard to get all the pieces into a 20-minute skit, but I think they've made a good effort to get all the sides in."

LARAMIE HIGH SCHOOL

"This topic is extraordinarily complex, and it's hard to get all the pieces into a 20-minute skit, but I think they've made a good effort to get all the sides in."



MAYOR ANDI SUMMERVILLE



March 06, 2018 - 2:13 PM
REVISED



SENATE COMMITTEE MEETING NOTICES

Wednesday, March 07, 2018

Time	Committee	Room
9:00 am	1-Joint Judiciary	S18
	Discuss interim topics	H36
8:00 AM	3-Joint Resources	L54
	Discussion of Interim Topics	
12:30	5-Joint Agriculture, State and Public Lands & Water Resources	H37
	Snowy Range FFA - Agriculture Issues Team Presentation	
8:00 AM	9-Joint Agriculture, Business & Economic Development	L54
	To discuss Interim Topics	
8:30 AM	10-Joint Labor, Health & Social Services	
	To discuss interim topics	



Senator Glenn Moniz
Wyoming Senate - Senate District 10
P.O. Box 764 • Laramie, WY 82073



home: (207) 745-4711
mobile: (207) 760-1116
email: Glenn.Moniz@wyoleg.gov

April 2, 2018

Dear Snowy Range FFA Agriculture Issues team members,

Thank you for sharing your presentation, Reigning in a Land Grab: "Can legislation resolve opposing points of view caused by Municipalities Extraterritorial Jurisdiction Claims?" Our mixed group of Wyoming Lobbyists and Wyoming Legislators very much enjoyed the presentation on a very controversial topic which was currently being debated in the Wyoming Legislature.

I have enjoyed working with your group on an issue very important to my constituents. As you know municipalities extending their jurisdiction beyond its boundaries can be very harmful to agriculture. Agriculture is the third leading contributor to Wyoming's economy and placing restrictions on our agriculture land can be disruptive to the success and viability of our operations.

The Wyoming Legislature is continually dealing with many issues related municipal jurisdiction. Your conversation brought many new and interesting points to the table for discussion. As a group that is involved with the industry, we found credence in both sides of the argument that was presented.

Your members did a very good job in presenting the topic. We were very impressed with their ability to speak so effectively and to answer questions from the floor with such accuracy. The enthusiasm projected by the team was contagious. I was pleased to see an example of all that is right with our educational system and young people.

Thank you again for allowing your Agriculture Issues team to make their presentation to our group.

Sincerely,



Senator Glenn Moniz
Senate District 10
Wyoming State Senate



If no action
is taken by the
Wyoming legislature,
individual instances of
municipal overreach
will continue.

